

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CIAE-00 DODE-00 INRE-00

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 6194

S E C R E T MOSCOW 15585

EXDIS

E.O. 11652: SGDS-3

TAGS: PARM, US, UR

SUBJECT: TTBT/PNE NEGOTIATIONS: RESTRICTED MEETING OCTOBER
29, 1975. TTBT/PNE DELEGATION MESSAGE NO 81.

1. SUMMARY. MOROKHOV STATEMENT SUMMED UP CURRENT STATE OF WORK ("SIGNIFICANT PROGRESS ON TEXTS"), AND COMMENTED ON EXCEPTIONS (WHICH HE SAYS NECESSARY, AND FOR WHICH HE HAD VERIFICATION PROPOSAL CALLING FOR AD HOC DETERMINATION OF PROVISIONS REPORTED SEPTEL), QUESTION OF OWNERSHIP/CUSTODY OF VERIFICATION EQUIPMENT (TO BE SOLVED BY DELEGATION HEADS AT "APPROPRIATE STAGE" AFTER EXPERT WORK COMPLETED), AND DOCUMENT FORMAT (WHICH CALLS FOR: (A) TREATY; (B) PROTOCOL; AND (C) THIRD DOCUMENT FOR DETAILS -- WHICH APPROACH SUPPORTED BY SALT PRECEDENT OF AGREED UNDERSTANDINGS). BUCHHEIM REMARKS ALSO REFLECTED GENERALLY POSITIVE VIEW OF WORK, BUT SAID SOVIETS STILL LETTING QUESTIONS OF WHOSE EQUIPMENT, OBSERVER ACCESS, AND DOCUMENT FORMAT HINDER DEVELOPMENT OF LANGUAGE. IN CONCLUSION BUCHHEIM REHEARSED THAT AGREEMENT OF US SIDE ON DRAFT TEXTS CONTINGENT ON ADEQUATE VERIFICATION PROVISIONS. HE PROPOSED RESTRICTED MEETING TO DISCUSS HOW NOW TO PROCEED, WHICH SET FOR 3:00 PM OCTOBER 31. IN MEANTIME, WORKING GROUPS TO PURSUE THEIR TASKS. END SUMMARY.

2. AT OCTOBER 29 RESTRICTED MEETING (MOROKHOV/TIMERBAEV/
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BEZUMOV/MILKO - BUCHHEIM/MARTIN/HECKROTTE/TUNIK) MOROKHOV

STATEMENT COMMENTED GLOWINGLY ON ARTFUL EXPERT WORK.
HE THEN ADDRESSED THREE POINTS IN MORE DETAIL.

3. EXCEPTIONS: MOROKHOV REHEARSED DEEP SOVIET ATTACHMENT TO EXCEPTIONS, WHOSE NECESSITY SUPPORTED BY "DEEPLY SCIENTIFIC SUBSTANTIATION". WITHOUT EXCEPTIONS GREAT DAMAGE WOULD BE DONE TO: (A) SCIENTIFIC PROGRESS; (B) OUR PEOPLES; AND (C) EVEN ALL PEOPLES, WITH RESPECT TO SCIENTIFIC/TECHNOLOGICAL DEVELOPMENT AND BENEFICIAL RESULTS. HE UNDERSTANDS THAT VERIFICATION OF EXCEPTIONS VERY DIFFICULT, BUT HAS IDEA ABOUT SOLUTION. TREATY PROTOCOL SHOULD RECORD THAT VERIFICATION OF EXCEPTIONS REQUIRES SPECIAL TECHNICAL MEANS TO BE DETERMINED ON AN AD HOC BASIS AND REQUIRING AGREEMENT TO ANY METHOD OF MEASUREMENT IN EACH CASE. EXCEPTIONS COULD NOT BE CARRIED OUT LESS THAN NINETY DAYS AFTER AGREEMENT ON VERIFICATION MEASURES FOR THAT CASE. USSR BELIEVES THAT CALLING FOR SPECIAL AGREEMENT ON VERIFICATION FOR EACH EXCEPTION WOULD "FULLY SAFEGUARD INTERESTS OF BOTH PARTIES." BUCHHEIM SAID US WOULD STUDY MOROKHOV IDEA, AND REAFFIRMED THAT US CANNOT ACCEPT EXCEPTIONS.

4. OWNERSHIP/CUSTODY OF VERIFICATION EQUIPMENT:
MOROKHOV SAID THIS ISSUE WILL BE SOLVED BY THE DELEGATION HEADS AT "APPROPRIATE STAGE" AFTER EXPERTS HAVE CONCLUDED THEIR WORK. BUCHHEIM RECALLED MOROKHOV/STOESSEL AGREEMENT TO COMPLETE WORK ON LANGUAGE RELATED TO THIS ISSUE AND DECIDE "WHOSE EQUIPMENT" LATER, AND THUS AGREED WITH MOROKHOV COMMENT. BUCHHEIM NOTED, HOWEVER, THERE STILL SEEMED TO BE SOME PROBLEM WITH FULLY REFLECTING TECHNICAL AGREEMENT AMONG EXPERTS IN TEXT. MOROKHOV LATER NOTED THAT SOVIETS HAVE PROVIDED SUGGESTION (SEE MOSCOW 14778) WHEREBY EQUIPMENT CAN BELONG TO VERIFYING SIDE SO LONG AS IT PROVIDED TO HOST PARTY LONG ENOUGH IN ADVANCE, AND OPERATED BY HOST PARTY. VERIFYING SIDE WOULD BE IN ATTENDANCE AND INSTRUCT HOST PARTY WHICH, UPON REQUEST, WOULD PROVIDE INFORMATION TO VERIFYING SIDE. (COMMENT: AS PROPOSED USSR IDEA RELATED ONLY TO SEISMIC EQUIPMENT). MOROKHOV DID NOT MENTION JOINT INSTRUMENT DESIGN AT ALL (SEE MOSCOW 15512).

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5. DOCUMENT FORMAT: MOROKHOV SAID IT NOW USEFUL TO EXCHANGE AT LEAST PRELIMINARY VIEWS ON THIS QUESTION. WORK TO DATE HAD FURTHER CONVINCED HIM THAT FLEXIBLE APPROACH USEFUL, AND HE PROPOSED THREE DOCUMENTS: (A) TREATY TEXT; (B) PROTOCOL CONTAINING GENERAL POINTS; AND (C) DOCUMENT CONTAINING DETAILS OF VERIFICATION. FIRST TWO SHOULD BE SIGNED "AT APPROPRIATELY HIGH LEVEL" AND THIRD SHOULD BE SIGNED "AT DIFFERENT LEVEL." SALT

PRECEDENT OF AGREED UNDERSTANDINGS SUPPORTS SUCH AN APPROACH. MOROKHOV HAD TEXTUAL SUGGESTION OF ARTICLE TO BE INCLUDED IN PROTOCOL REFLECTING THIS VIEW, WHICH HE HOPED WOULD PROVIDE BASIS FOR FURTHER DISCUSSION. THIS TEXT (CONTAINED MOSCOW 15582) WOULD REPLACE ARTICLES THAT TOO DETAILED FOR A PROTOCOL. BUCHHEIM SAID US WOULD, OF COURSE, LOOK AT MOROKHOV TEXTUAL SUGGESTION, BUT MADE CLEAR THAT AGREEMENT BY US SIDE TO DRAFT TEXTS CONTINGENT ON ADEQUATE VERIFICATION PROVISIONS. OTHER BUCHHEIM REMARKS REAFFIRMED THAT US WILL REQUIRE ALL ESSENTIAL DETAILS IN TEXTS IN EXPLICIT AND BINDING TERMS.

6. MOROKHOV RESPONDED TO BUCHHEIM URGING THAT SOVIETS FILL IN BLANKS AND DEVELOP LANGUAGE ON DETAILS BY NOTING THAT THERE DOES NOT SEEM TO BE SUBSTANTIVE DIFFERENCE BETWEEN TWO SIDES, BUT USSR STILL BELIEVES THAT NUMBER OF DETAILS AND POINTS OF PRECISION SOUGHT BY US NOT REQUIRED FOR PURPOSES OF VERIFICATION WITHIN FRAMEWORK OF TREATY AND PROTOCOL. IF US CAN CONVINCE USSR EXPERTS THAT DEGREE OF PRECISION SOUGHT IS REQUIRED "PERHAPS SOVIETS WOULD AGREE."

7. AS EXAMPLE OF PROBLEM USSR HAS WITH US APPROACH ON OBSERVER ACCESS MOROKHOV SAID HOST PARTY PERSONNEL WOULD HAVE PRECISE AND RIGID SCHEDULES AS TO THEIR WORK FOR A PNE. HOWEVER, US APPROACH WOULD PERMIT VERIFYING SIDE PERSONNEL TO DO ESSENTIALLY ANYTHING, WHICH COULD INVOLVE INTERFERENCE IN HOST PARTY WORK. FURTHER, AFTER PNE IS IN EMPLACEMENT HOLE AND STEMMED THERE NOTHING TO OBSERVE. AT SUCH POINT EVEN HOST PARTY PERSONNEL CANNOT APPROACH EMPLACEMENT HOLE. WHY SHOULD VERIFYING SIDE PERSONNEL BE PERMITTED TO DO SO?

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8. MOROKHOV SAID IF US CANNOT CONVINCE USSR EXPERTS ON THESE QUESTIONS OF DETAIL SOVIETS WILL VIEW CONTINUED US EFFORT TO INCLUDE THEM AS ATTEMPT TO PROLONG NEGOTIATIONS OR TO SEEK UNWARRANTED INFORMATION. US SIDE MADE NO REPLY.

9. BUCHHEIM SAID HIS FINAL COMMENTS WOULD BE DIRECTED AT INSURING THERE IS UNDERSTANDING BETWEEN TWO SIDES WITH RESPECT TO DIFFERENCES REMAINING IN TEXTS. IN REVIEW OF PROTOCOLS IT SEEMED TO HIM THAT JOINT LANGUAGE STILL BEING IN SOME DEGREE HINDERED BECAUSE OF DIFFERENCES ON SEVERAL ISSUES, WHICH HE THOUGHT IT AGREED SHOULD BE DECIDED LATER AFTER TEXTS FULLY DEVELOPED. THESE RELATE TO OBSERVER ACCESS, OWNERSHIP/CUSTODY OF VERIFICATION EQUIPMENT, AND DOCUMENT FORMAT. WITH RESPECT TO

FORMER, WORKING GROUP TASK SHOULD BE TO FIND LANGUAGE
TO COVER RIGHTS US BELIEVES REQUIRED AND USSR VIEW THAT
OBSERVERS NOT INTERFERE WITH PNE PROJECTS NOR ACQUIRE
UNWARRANTED INFORMATION. MOROKHOV AGREED THAT BUCHHEIM
HAD GIVEN GOOD REVIEW OF MAIN TASKS WHICH SHOULD
IMMEDIATELY BE SOLVED.
MATLOCK

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Message Attributes

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Draft Date: 29 OCT 1975
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Disposition Event:
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